Using the Experience Factory to Improve the Software Acquisition Process

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Motivation for an Empirical Approach

- Software acquisition teams need to understand the right models and techniques to support their activities. For example:
  - What level of information do I need from a contractor to keep track of and understand the progress towards my goals?
  - How should you select and tailor an acquisition lifecycle model for the particular environment?
  - How do you judge the credibility of the cost estimates provided by the bidder?

- Too often, such decisions are based on opinion and personal experience, made without a reasonable basis for judgement.

- How do other disciplines build knowledge about
  - the elements of their discipline, e.g., their products and processes
  - the relationships between those elements
Examples of Using Empirical Results

Minimizing Acquisition Process Steps

When can I get away with a minimal level of process in my acquisition processes, i.e., only the absolutely necessary activities?

There is evidence that
- a minimal process is possible for projects that are less than 10 months, under $50K, and less than 10 people, have stable requirements, and use a known technology

Implications for empirically based software acquisition:

• From a cost effectiveness point of view, I can identify the minimum set of processes that have been demonstrated necessary in past projects and concentrate on only those.
Examples of Using Empirical Results

Maximizing Acquisition Process Steps

When do I need a robust software acquisition process with a high level of detail, i.e., high degree of formality, full set of steps, … ?

There is evidence that
- a robust process is needed for projects of more than 24 months, more than a million dollars, and more than 30 people, and have volatile requirements using new technology.

Implications for empirically based software acquisition:

- I need to put a full acquisition process in place, including full lifecycle planning, for large systems.
Examples of Using Empirical Results

Process Customization

What level of process detail is needed for customizing acquisition processes?

There is evidence that there are at least three levels of detail available in process
- minimal process
- controlled process, needed for projects that are 12 to 36 months, under a million dollars, and less than 30 people
- a robust process

Implications for empirically based software acquisition:

• The better you can articulate your project characteristics, the more effectively you can choose and tailor process.
Building empirical evidence

for evolving software acquisition processes

Create a corporate memory - baselines/models of current practices
  e.g., how much will a new project cost?

Plan, track and control the acquisition process
  e.g., what should happen, is it happening?

Determine strengths and weaknesses of the current process and product
  e.g., are there problems with certain steps in the acquisition process?

Develop a rationale for adopting/refining acquisition techniques
  e.g., what is the right level of process for a particular product acquisition?

Assess the impact of techniques
  e.g., does our model provide the right cost estimates?

Evaluate the quality of the process/product
  e.g., are we achieving the right product functionality/reliability?
One Motivation for the Approach

Experiences with the Software Engineering Laboratory (SEL)
Consortium of NASA/GSFC, CSC, UM, established in 1976
Goal to improve the process and product quality
- using observation, experimentation, learning, and model building

Learned a great deal (e.g., what worked and didn’t work)
Observation played a key role
Measurement was used to capture knowledge and experiences
Feedback loops provided an environment for learning
Generated lessons learned and packaged into the process, product and organizational structure
Made measurable improvements in the processes and products

The Software Engineering Laboratory was awarded the first IEEE Computer Society Award for Software Process Achievement in 1994 for demonstrable, sustained, measured, significant process improvement
Basic Concepts for Empirical Software Engineering

The following concepts have been applied in a number of organizations:

**Quality Improvement Paradigm (QIP)**

An evolutionary learning paradigm tailored for the software business.

**Goal/Question/Metric Paradigm (GQM)**

An approach for establishing project and corporate goals and a mechanism for measuring against those goals.

**Experience Factory (EF)**

An organizational approach for building software competencies and supplying them to projects.
THE MEASUREMENT INFRASTRUCTURE

- Internal and external customers have their own goals
- Well defined goals enable business success
THE MEASUREMENT INFRASTRUCTURE
Goal Based Measurement

- Each metric supports multiple goals
- Questions focus metric selection and in-process analysis
Example COTS Acquisition Process

**Business Goal:** Reduce the cost of the COTS acquisition process

**Measurement Goal:** Characterize the costs involved in the pre-selection process

**What are the pre-selection activities?**
Gather information on available sources
Survey several contractor’s offerings
Solicit multiple qualified suppliers
Prepare short list
Compare vendor history and experience

**Question:** What is the relative cost of each activity?

**Metrics:** % time spent gathering, surveying, …
DEFINING MEASUREMENT GOALS
A GOAL/QUESTION/METRIC EXAMPLE

• Business Goal
  - Reduce the cost of the COTS acquisition process

• A Measurement Goal
  - Characterize the costs involved in the pre-selection process

• Question
  - What is the relative cost of each activity?

  - Metrics
    - Time spent in gathering, surveying, …

  % of Time

Sources of Software Errors

<table>
<thead>
<tr>
<th>Activity</th>
<th>% of Time</th>
</tr>
</thead>
<tbody>
<tr>
<td>Gather Survey</td>
<td>20</td>
</tr>
<tr>
<td>Solicit Suppliers</td>
<td>15</td>
</tr>
<tr>
<td>Prepare Short list</td>
<td>46</td>
</tr>
<tr>
<td>Compare Vendors</td>
<td>25</td>
</tr>
</tbody>
</table>
Quality Improvement Paradigm

Package & store experience

Characterize & understand

Set goals

Choose processes, methods, techniques, and tools

Corporate learning

Project learning

Provide process with feedback

Execute process

Analyze results

Analyze results
The Experience Factory Organization

Project Organization

1. Characterize
2. Set Goals
3. Choose Process

Execution plans

4. Execute Process

Experience Factory

1. Characterize
2. Set Goals
3. Choose Process

Environment characteristics
Tailorable knowledge, consulting
Products, lessons learned, models

Project Support

Experience Base

4. Execute Process

Project analysis, process modification
Data, lessons learned

5. Analyze

5. Analyze

5. Analyze

5. Analyze

6. Package
Generalize
Tailor
Formalize
Disseminate
# The Experience Factory Organization: A Different Paradigm

## Project Organization

<table>
<thead>
<tr>
<th>Problem Solving</th>
</tr>
</thead>
<tbody>
<tr>
<td>Decomposition of a problem into simpler ones</td>
</tr>
<tr>
<td>Instantiation</td>
</tr>
<tr>
<td>Design/Implementation process</td>
</tr>
<tr>
<td>Validation and Verification</td>
</tr>
<tr>
<td><strong>Product Delivery within</strong></td>
</tr>
<tr>
<td><strong>Schedule and Cost</strong></td>
</tr>
</tbody>
</table>

## Experience Factory

<table>
<thead>
<tr>
<th>Experience Packaging</th>
</tr>
</thead>
<tbody>
<tr>
<td>Unification of different solutions and re-definition of the problem</td>
</tr>
<tr>
<td>Generalization, Formalization</td>
</tr>
<tr>
<td>Analysis/Synthesis process</td>
</tr>
<tr>
<td>Experimentation</td>
</tr>
<tr>
<td><strong>Experience / Recommendations</strong></td>
</tr>
<tr>
<td><strong>Delivery to Project</strong></td>
</tr>
</tbody>
</table>
Using Baselines to Show Improvement
1987 vs. 1991

**Error Rates (development)**

- **Early Baseline**
  - 8 similar systems
  - High 8.9
  - Average ~4.5
  - Low 1.7
- **Current**
  - 7 similar systems
  - High 2.4
  - Average ~1
  - Low 0.2

**Cost (staff months)**

- **Early Baseline**
  - 8 similar systems supporting 4 projects
  - High 755
  - Average ~490
  - Low 357
- **Current**
  - 7 similar systems supporting 4 projects
  - High 277
  - Average ~210
  - Low 98

**Reuse**

- **Early Baseline**
  - 8 similar systems
  - Average ~20%
- **Current**
  - 8 similar systems
  - Average ~79%

**Increased 300%**
The SEL Empirical Approach

Continuous Improvement in the SEL

Decreased Development Defect rates by 75% (87 - 91) 37% (91 - 95)
Reduced Cost by 55% (87 - 91) 42% (91 - 95)
Improved Reuse by 300% (87 - 91) 8% (91 - 95)
Increased Functionality five-fold (76 - 92)

CSC
officially assessed as CMM level 5 and ISO certified (1998),
starting with SEL organizational elements and activities

Fraunhofer Center
for Experimental Software Engineering - Maryland created 1998

CeBASE
Center for Empirically-Based Software Engineering created 2000

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Building a local experience base

for evolving software acquisition processes

Characterize the acquiring and vendor organizations

Set goals for successful acquisition and improvement

Select the appropriate processes for the goals in the context

Observe and measure the activities

Analyze and synthesize what has been learned into sets of local best practices recognizing what has been effective and under what circumstances allowing for tailoring based upon context variables

Package results for use in a local experience base and feed back what has been learned to improve the practices within the organization
Maturing Software Acquisition Models and Measures

Characterize
  - Describe and differentiate acquisition processes
  - Build descriptive models and baselines

Understand
  - Explain associations/dependencies between processes and effects
  - Discover causal relationships
  - Analyze models

Evaluate
  - Assess the achievement of quality goals
  - Assess the impact of various acquisition processes
  - Compare models

Predict
  - Estimate expected product quality and process resource consumption
  - Build predictive models

Motivate
  - Describe what we need to do to manage the contractor
  - Build prescriptive models
Software Acquisition Models and Measures

Resource Models and Baselines,
  e.g., cost models, resource allocation models
Change and Defect Baselines and Models,
  e.g., defect/quality prediction models
Product Models and Baselines,
  e.g., progress measurement, technical performance measures
Process Definitions and Models,
  e.g., acquisition lifecycle models for large and small acquisitions, COTS evaluation models
Method and Technique Evaluations,
  e.g., acquisition risk management methods, contract management methods
Quality Models,
  e.g., reliability models, ease of change maintenance, availability models
Lessons Learned,
  e.g., risks associated with a performance-based acquisition
Software Acquisition Methods and Practices

• Example Practices that are defined and evolved
  – Institutionalization Features
  and
  – Software Acquisition Planning
  – Solicitation
  – Contract Tracking & Oversight
  – Requirements Development & Management
  – Project Management
  – Evaluation
  – Transition To Support
Software Acquisition
Institutionalized Features

- **Commitment**
  - “actions that the organization must take to establish the process and ensure that it can endure, … typically involves establishing organizational policies and management sponsorship”

- **Ability**
  - “preconditions that must exist in the project or organization to implement the software acquisition process competently”

- **Measurement and analysis**
  - “to determine the status and effectiveness of the activities performed”

- **Verifying implementation**
  - “the steps to ensure that the activities are performed in compliance with the process”
Sharing empirical evidence

for evolving software acquisition processes

**Interact** with various industrial, government and academic organizations to open up the domain for learning, e.g., use and contribute to cebase.org, get involved in the Clearing House experience base

**Partner** with other organizations to expand the potential competencies

**Observe** and gather as much information as possible

**Analyze and synthesize** what has been learned into sets of best practices recognizing what has been effective and under what circumstances allowing for tailoring based upon context variables

**Package results** for use and feed back what has been learned to improve the practices
The CeBASE project was created to support the symbiotic relationship between research and development, and make empirical results sharable by a variety of organizations.

**Virtual Research Center**
- Created by the NSF Information Technology Research Program
- Co-Directors: Victor Basili (UMD), Barry Boehm (USC)
- Initial technology focus: Defect reduction techniques, COTS based development

**CeBASE Framework**
CeBASE Center for Empirically Based Software Engineering

CeBASE Project Goal: Enable a decision framework and experience base that forms a basis and an infrastructure for research and education in empirical methods and software engineering

CeBASE Research Goal: Create and evolve an empirical research engine for evaluating and choosing among software development technologies
CeBASE Approach

Observation and Evaluation Studies of Development Technologies and Techniques

Empirical Data

Predictive Models
(Quantitative Guidance)

E.g. COCOTS excerpt:
Cost of COTS tailoring = f(# parameters initialized, complexity of script writing, security/access requirements, …)

General Heuristics
(Qualitative Guidance)

E.g. Process customization Heuristic:
For projects < 10 months, < $50K, < 10 people, have stable requirements, and use a known technology, a minimum process is acceptable.
The Dust-to-Pearls Approach

- Focuses on what people do anyway,
  - Collects that data, analyses, evolves and refines it
- Encourages experts to share by quickly giving value back
  - Instant feedback loop
- Does not add significant work to already busy experts
- Allows the EF Group to analyze data over time
- Allows for organic growth of the EB, according to needs
CeBASE Experience Management System
From Dust-to-Pearls

FCS EMS

Dust

Package Types
- Chat logs
- FAQs
- Lessons Learned
- Empirical Models and Best Practices

Pearls

Attributes
- Dust
- Pearls

Values
- Email
- Chat Logs
- FAQs
- Lessons Learned
- Empirical Models and Best Practices

Content
- (e.g. each sentence of the eWorkshop log)
- (e.g. each pair of question and answer)
- (e.g. summary of e-Workshop)
- Defect Reduction Model 1
- Software Acquisition BP
- (e.g. models for top-10 defect reduction list)
Example COTS Acquisition Lessons Learned

- Capture experience and knowledge for use in COTS acquisition for Complex System of Systems
- Avoid errors and build on strengths
- Support future acquisitions through Office of the Under Secretary of Defense (OSD)

Example Topics:
- How do you pick the right suppliers?
- How do you organize the work?
- How do you make sure that
  - Each supplier builds “the right component?”
  - Each component integrates well?
COTS Acquisition LL Example (1/2)

• **Type:** Good practice

• **Statement:** For large, multi vendor solicitations: hold pre-award hearings so that each vendor will have an opportunity to ask questions and all vendors will hear the same response

• **Issue/Risk factor:** Vendor protest situation

• **Recommended action:** Hold pre-award hearings so that each vendor will have an opportunity to ask questions and all vendors will hear the same response

• **Comments:** With RFP on street without a pre-award hearing, one vendor submitted 5 pages of technical question irrelevant to the solicitation. When we refused to answer all questions and explained irrelevance, we learned that the vendor intended to protest award if not awarded contract. To avoid protest, we pulled RFP.
COTS Acquisition LL Example (1/2)

- **Aspect**: Managerial
- **Object**: Vendor
- **Life-cycle Phase**: Solicitation, acquisition
- **Recommended audience**: Program manager
- **Type of system**: ERP
- **Type of company**: Unknown
- **Number of COTS per project**: 1
- **Type of COTS**: Unknown
- **Type of data**: Qualitative
How Do We Share Experiences Across Organizations?

• Through the Best Practices Clearinghouse
  – Promote and assist in the adoption and effective utilization of “best practices”
  – Provide a centralized repository of validated, actionable practice information as well as a gateway to other sources of practices
  – Target the needs of the Department of Defense software acquisition and development community
Software Acquisition Manager Needs

• 48 senior SA, SW managers recently surveyed at the SIS Acquisition conference support the use of best practices, but
• Those surveyed can’t find best practices
  – Don’t exist (need to create a CH)
  – Don’t know BPs exist or where they are (need to promote the CH)
  – Not easily accessible (need to make the CH available on the web)
• When best practices are found, information is missing
  – The cost and benefits are not clear (need to make C&B explicit)
  – The effect in specific contexts is not clear (need to make context explicit)
  – Lack of evidence that BPs will work (need to provide empirical evidence)
  – Lack of detail to apply (need to provide general guides, links to specifics)
Some Strategies to Meet the Needs

- An experience base
  - User-focused design
  - Empirically based information
  - A set of stories are synthesized into a profile
  - Details of the practice are provided on demand
  - A color code indicates robust practices

- Expert Advice
  - Frequently asked questions
  - Discussion Groups
Clearinghouse Key Concepts

External sources
DOD, SEI, DACS, BMC, STSC
PMN, SWEBOK

Gateway

Users

Experts

Questions

AskAnExpert Log

Extract BPs

Best Practices CH

Upload/update BP

Submit BP

Submit feedback

Candidates

Vetting process

Experts

Analyst

Maintain

Admin

External sources
DOD, SEI, DACS, BMC, STSC
PMN, SWEBOK

Discussion Group Log

Log

Answers

Browse, Search & Retrieve

AskAnExpert Log

Experts

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Best Practices Vetting Process

Each cycle allows more experience to be gathered and processed, leading to better characterization of the practice, improved recommendations, and more dependable implementation guidance.

<table>
<thead>
<tr>
<th>Identification</th>
<th>Characterization</th>
<th>Analysis &amp; Synthesis</th>
<th>Validation</th>
<th>Packaging &amp; Dissemination</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Inputs:</strong> Leads to practices</td>
<td><strong>Inputs:</strong> Set of candidate practices and rationale for consideration</td>
<td><strong>Inputs:</strong> Detailed set of candidate practices</td>
<td><strong>Inputs:</strong> Sets of practice data; validation criteria</td>
<td><strong>Inputs:</strong> Sets of practice data; validation criteria</td>
</tr>
<tr>
<td><strong>Activities:</strong></td>
<td><strong>Activities:</strong></td>
<td><strong>Activities:</strong></td>
<td><strong>Activities:</strong></td>
<td><strong>Activities:</strong></td>
</tr>
<tr>
<td>• Collect</td>
<td>• Collect</td>
<td>• Aggregate stories, create profile of practice</td>
<td>• Check outputs from previous phases</td>
<td>• Packaging</td>
</tr>
<tr>
<td>• Categorize</td>
<td>• Categorize</td>
<td>• Populate the repository</td>
<td>• Color Code practices</td>
<td>• Publishing</td>
</tr>
<tr>
<td>• Filter</td>
<td>• Filter</td>
<td>• Identify/define Interrelationships</td>
<td>• Approve practices via panel of experts</td>
<td>• Promoting</td>
</tr>
<tr>
<td>• Synthesize</td>
<td>• Synthesize</td>
<td></td>
<td></td>
<td>• Providing user help</td>
</tr>
<tr>
<td>• Prioritize</td>
<td></td>
<td></td>
<td></td>
<td>• Discussions</td>
</tr>
<tr>
<td><strong>Outputs:</strong> Candidate set of practices</td>
<td><strong>Outputs:</strong> More detailed set of candidate practices with “stories”</td>
<td><strong>Outputs:</strong> Single profile for each best practice, associated artifacts, and confidence levels</td>
<td><strong>Outputs:</strong> Validated practices</td>
<td><strong>Outputs:</strong></td>
</tr>
</tbody>
</table>

Possible practice validation coding:

- Proven
- Consistent results
- Initial validation
- Nominated

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Objectives for Characterization, Analysis & Synthesis Approach

• Populate an empirically-based profile for each practice
• Define profile context and impact attributes
• Create a traceable characterization method
  – Make links to underlying empirical evidence explicit
• Define a repeatable model-based process
  – Enable different people to create profiles consistently
  – Allow for integration of new evidence

Model integration is researched in CeBASE
Process for Populating the Repository

1. Select practice
2. Collect empirical evidence (stories)
3. Organize evidence according to attributes
4. Assign a value to each evidence
5. Characterize each attribute
6. Fill out profile – link to evidence
CH Core: Empirically-Based Practices

- **Profile**
  - Attributes, Values, Brief justification, links to

- **Empirical evidence**
  - Justification, Summary, Statement, Source, Valuation, links to

- **Sources**
  - (Full report/paper, Summary/Story)
Models Needed

- Model for judging maturity of Best Practices

- Model for Valuating/Weighting Empirical Evidence
  - Based on scale, application, and context
### Model for Evaluating Maturity of BP

<table>
<thead>
<tr>
<th>Attribute</th>
<th>Descriptive Value</th>
<th>Numerical Value</th>
</tr>
</thead>
<tbody>
<tr>
<td>How long the practice has been around</td>
<td>Less than 1 year</td>
<td>1</td>
</tr>
<tr>
<td></td>
<td>Less than 5 years</td>
<td>2</td>
</tr>
<tr>
<td></td>
<td>More than 5 years</td>
<td>3</td>
</tr>
<tr>
<td>Magnitude of problem to which the practice has been applied (Pick “best” value)</td>
<td>Unclear</td>
<td>0</td>
</tr>
<tr>
<td></td>
<td>Problem that took 40 hours (one person week worth of effort) or less per person to solve</td>
<td>1</td>
</tr>
<tr>
<td></td>
<td>Problem that took more than 40 hours (one person week worth of effort) per person to solve</td>
<td>2</td>
</tr>
<tr>
<td></td>
<td>Problem that took more than 176 hours (one person month worth of effort) per person to solve</td>
<td>3</td>
</tr>
<tr>
<td></td>
<td>Problem that took more than 1760 hours (one person year worth of effort) per person to solve</td>
<td>4</td>
</tr>
</tbody>
</table>

Inspired by NASA Technology Readiness Scale and adapted to Best Practices
## Model for valuation of empirical evidence

<table>
<thead>
<tr>
<th>Attribute</th>
<th>Descriptive Value</th>
<th>Numerical Value</th>
</tr>
</thead>
<tbody>
<tr>
<td>Person(s) who applied the practice</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Unclear</td>
<td></td>
<td>1</td>
</tr>
<tr>
<td>Student(s)</td>
<td></td>
<td>1</td>
</tr>
<tr>
<td>Practitioner(s)</td>
<td></td>
<td>2</td>
</tr>
<tr>
<td>How the practice was applied</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Unclear</td>
<td></td>
<td>1</td>
</tr>
<tr>
<td>One small scale experiment</td>
<td></td>
<td>1</td>
</tr>
<tr>
<td>One large scale experiment</td>
<td></td>
<td>2</td>
</tr>
<tr>
<td>One industrial pilot project</td>
<td></td>
<td>2</td>
</tr>
<tr>
<td>One industrial production project</td>
<td></td>
<td>3</td>
</tr>
<tr>
<td>A series of small scale experiments</td>
<td></td>
<td>2</td>
</tr>
<tr>
<td>A series of large scale experiments</td>
<td></td>
<td>3</td>
</tr>
<tr>
<td>A series of pilot projects</td>
<td></td>
<td>4</td>
</tr>
<tr>
<td>A series of production projects</td>
<td></td>
<td>5</td>
</tr>
<tr>
<td>Quality of experience report</td>
<td></td>
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<tr>
<td>No report</td>
<td></td>
<td>0</td>
</tr>
<tr>
<td>Report not published</td>
<td></td>
<td>1</td>
</tr>
<tr>
<td>Workshop statement</td>
<td></td>
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<tr>
<td>Unpublished classified internal company report of</td>
<td>Low quality</td>
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<tr>
<td>Workshop publication</td>
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<td>1</td>
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<tr>
<td>Conference publication</td>
<td></td>
<td>2</td>
</tr>
<tr>
<td>Journal publication</td>
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<td>3</td>
</tr>
<tr>
<td>Person who conveyed the evidence</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Unclear</td>
<td></td>
<td>1</td>
</tr>
<tr>
<td>Student</td>
<td></td>
<td>1</td>
</tr>
<tr>
<td>Researcher</td>
<td></td>
<td>2</td>
</tr>
<tr>
<td>Practitioner</td>
<td></td>
<td>3</td>
</tr>
<tr>
<td>Expert in the field</td>
<td></td>
<td>3</td>
</tr>
</tbody>
</table>
Clearinghouse Key Concepts

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CH Provides Ways for user to look for Practices (Pull)

• User describes the characteristics of his program  
  – Example result: Similar programs, recommended BPs
• User describes problems he wants to avoid  
  – Example result: Recommended BPs to avoid such problems
• User drills down through some topology  
  – Example result: Categories of BPs related to that topology
• User searches the repository on his own  
  – Example result: BP Information related to that search
Visual BP Exploration

Support
Production & Deployment
System Development & Demonstration
Concept & Technology Development

Adaptability to change
Complex SW integration
Cross cutting performance trade-offs
Inflexible subcontracting
Inter-systems compound issues
Limited SW productivity
Out of synch SW upgrades

Life Cycle Phase: CTD
Risks/Issues: Limited SW productivity
Validation Coding: Proven
Mitigation: Architect SW for parallel development
CH provides user with “automate” practices (Push)

• 10 practices to implement
• 10 practices/situations to avoid
• Practice of the day/month
• New and Updated practices

• Potentially based on the profile of the user, project, context
  – Notice that you ask questions, provide relevant information
  – Other users were also interested in.....
Summary

• Build a learning organization to support and improve software acquisition within your own organization and as a shared activity; e.g.,
  – use and contribute to cebase.org and get involved in the Clearing House experience base

• Software acquirers need to know what works and under what circumstances

• They need empirical evidence where possible, but any kind of evidence where possible

• We need
  – to continue to collect and share empirical evidence
  – analyze and synthesize the data into models and theories
  – Collaborate to evolve software acquisition processes and models